STATE OF ARIZONA

AUG 2 6 2002

DEPARTMENT OF INSURANCE DEPT. OF INSURANCE

In the Matter of:) Docket No. 02A-148-INS
ALLMERICA FINANCIAL LIFE INSURANCE AND ANNUITY COMPANY, NAIC # 84824; Respondent.) CONSENT ORDER)))

Examiners for the Department of Insurance (the "Department") conducted a market conduct examination of Allmerica Financial Life Insurance and Annuity Company ("Allmerica"). The Report of the Examination of the Market Conduct Affairs of Allmerica, dated June 26, 2001 alleges that Allmerica has violated A.R.S. §§ 20-444, 20-448.01, 20-461, 20-2110, 20-2604, 20-2608 and A.A.C. R20-6-218, R20-6-801 and R20-6-1203.

Allmerica wishes to resolve this matter without formal proceedings, admits that the following Findings of Fact are true, and consents to the entry of the following Conclusions of Law and Order.

FINDINGS OF FACT

- 1. Allmerica is authorized to transact life and disability insurance pursuant to a Certificate of Authority issued by the Director.
- 2. The Examiners were authorized by the Director to conduct a market conduct examination of Allmerica. The on-site examination covered the time period from January 1, 1999 through December 31, 2000, and was concluded on June 26, 2001. Based on the findings the Examiner prepared the "Report of Examination of the Market Conduct Affairs of Allmerica Financial Life Insurance and Annuity Company" dated June 26, 2001.

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- 3. The Examiners reviewed 404 sales and advertising materials, one sales illustration computer program, 32 variable annuity forms, four HIV-related test consent forms, and six individual variable life insurance policy forms used by the Company during the time frame of the examination and found as follows:
- a. Allmerica used an agent sales training script regarding variable life insurance, form number AS-465(1/00), which might be construed to imply that the agent was selling a retirement plan that was distinct from a life insurance policy.
- b. Allmerica used advertising form AS-744(2/00) that compared the pre-tax accumulated value of an annuity to the value of a taxable investment (displayed net of taxes payable) without reflecting in the comparison the annuity's after-tax value.
- c. Allmerica used four HIV testing consent forms, form numbers 27(3/95), 07127(3/95), 07677AZ(3/95) and 07677AZ(6/93), without filing the forms for review and approval by the Director.
- d. Allmerica failed to identify the owner of the contract on the cover page of three variable life policy forms (form numbers 1018-93, 1023-93, and 1026-94).
- e. Allmerica failed to include nine life application forms in its Exempt Forms listing filed with the Department.
- f. Allmerica failed to include sufficient questions in three variable life application forms, form numbers AS-158-95, AS-401 8/98 and AS-401 4/99, which would enable the insurer to determine the suitability of variable life insurance for the applicant.
- 4. The Examiners reviewed 58 of 95 standard and non-standard variable life insurance policy files for policies that were issued during the time frame of the examination and found as follows:
 - a. In two files, Allmerica failed to:

- i. Obtain the signed consent from the applicant for an HIVrelated test prior to conducting the test, or on a form not used by the Company.
- ii. Provide an applicant who was the subject of an adverse underwriting decision with the specific reason for the decision in writing.
- b. In 11 files, Allmerica failed to obtain the signed consent from the applicant for an HIV-related test prior to conducting the test, or on a form not used by the Company.
- c. In one file, Allmerica failed to provide an applicant who was the subject of an adverse underwriting decision with the specific reason for the decision in writing.
- 5. The Examiners reviewed 11 of 11 life insurance paid claim files and 51 of 96 annuity paid claim files for claims processed by the Company during the time frame of the Examination and found as follows:
- a. In four files, Allmerica failed to provide claimants with claim forms, instructions and reasonable assistance within 10 working days of receiving notice of claim.
- b. In one file, Allmerica underpaid a life claim \$48.81 by failing to pay the correct amount of interest due according to company standards. In another file, Allmerica failed to pay one annuity claimant interest on an annuity settlement paid 99 days after receipt of proof of loss. The life claimant has been paid \$48.81. The annuity claimant has been paid \$2,887.13.

CONCLUSIONS OF LAW

- 1. Allmerica violated A.R.S. §20-444(A) by using one piece of misleading advertising and one piece of misleading agent-training materials.
 - 2. Allmerica violated A.A.C. R20-6-1203(C) by failing to file its HIV testing

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consent form for review and approval.

- Allmerica violated A.R.S. §20-2604(D)(1)(f) by failing to identify the policy 3. owner on the cover page, or a page that corresponds to the cover page, of variable life insurance policies.
- 4. Allmerica violated A.A.C. R20-6-218(B)(1) by failing to include life application forms on its Exempt Forms listing filed with the Department.
- 5. Allmerica violated A.R.S. §20-2608(3) by not including sufficient questions in its variable life insurance application forms, utilized by unaffiliated broker/dealers to allow the insurer to determine the applicant's suitability for the coverage.
- 6. Allmerica violated A.R.S. §20-448.01(B) by failing to obtain the signed written consent from applicants for HIV-related testing prior to having the applicant undergo the test, or by obtaining consent on a form not used by the Company.
- Allmerica violated A.R.S. §20-2110(A) by failing to provide some 7. applicants, who were subject to an adverse underwriting decision, with the specific reasons for the decision in writing or that the decision would be provided upon request.
- Allmerica violated A.R.S. §20-461(A)(2) and A.A.C. R20-6-801(E)(4) by failing to provide some claimants with claim forms, instructions and reasonable assistance within 10 working days of receiving notice of claim.
- 9. Grounds exist for the entry of the following Order, in accordance with A.R.S. §§ 20-220, 20-456, and 20-2117.

ORDER

IT IS ORDERED THAT:

- 1. Allmerica shall cease and desist from:
 - Using any sales scripts or advertising to sell variable life insurance a.

that imply that the producer is selling a retirement plan instead of life insurance when such is not the case.

- b. Using advertising that compares the pre-tax accumulated value of an annuity to the value of a taxable investment without reflecting in the comparison the annuity's after-tax value.
- c. Failing to file HIV testing consent forms with the Director for review and approval.
- d. Failing to identify the owner of variable life policy forms on the policy cover page, or a page that corresponds to the cover page.
- e. Failing to obtain in conjunction with variable life applications, taken by agents associated with unaffiliated broker/dealers, sufficient questions to enable the insurer to determine the suitability of variable life insurance for the applicant.
- f. Failing to obtain the signed written consent from all applicants prior to administering HIV-related tests, and obtaining consent on forms not used by the Company.
- g. Failing to provide all applicants who are subject to an adverse underwriting decision of the specific reason for the decision or that the specific reason will be provided upon request.
- h. Failing to provide all claimants with claim forms, instructions and reasonable assistance within 10 working days of receiving notice of claim.
- 2. Within 90 days of the filed date of this Order, Allmerica shall submit to the Arizona Department of Insurance, for approval, evidence that corrections have been implemented and communicated to the appropriate personnel, regarding all of the issues outlined in Paragraph 1 of the Order section of this Consent Order. Evidence of corrective action and communication thereof includes, but is not limited to, memos,

bulletins, E-mails, correspondence, procedures manuals, print screens, and training materials.

- 3. The Department shall be permitted, through authorized representatives, to verify that Allmerica has complied with all provisions of this Order.
- 4. Allmerica shall pay a civil penalty of \$26,000.00 to the Director for deposit in the State General Fund in accordance with A.R.S. § 20-220(B). The civil penalty shall be provided to the Market Conduct Examinations Section of the Department prior to the filing of this Order.
- 5. The Report of Examination of the Market Conduct Affairs of Allmerica as of June 26, 2001, including the letter submitted in response to the Report of Examination, shall be filed with the Department upon the filing of this Order.

DATED at Phoenix, Arizona this

day of <u>Hyrst</u>, 2002.

Charles R. Cohen Director of Insurance Allmerica Financial Life Insurance and Annuity Company has reviewed the

foregoing Order.

2. Allmerica Financial Life Insurance and Annuity Company admits the jurisdiction of the Director of Insurance, State of Arizona, admits the foregoing Findings

of Fact, and consents to the entry of the Conclusions of Law and Order.

- 3. Allmerica Financial Life Insurance and Annuity Company is aware of the right to a hearing, at which it may be represented by counsel, present evidence, and cross-examine witnesses. Allmerica Financial Life Insurance and Annuity Company irrevocably waives the right to such notice and hearing and to any court appeals related to this Order.
- 4. Allmerica Financial Life Insurance and Annuity Company states that no promise of any kind or nature whatsoever was made to it to induce it to enter into this Consent Order and that it has entered into this Consent Order voluntarily.
- 5. Allmerica Financial Life Insurance and Annuity Company acknowledges that the acceptance of this Order by the Director of the Arizona Department of Insurance is solely for the purpose of settling this matter and does not preclude any other agency or officer of this state or its subdivisions or any other person from instituting proceedings, whether civil, criminal, or administrative, as may be appropriate now or in the future.

6.	Mark A.	Hug	1	who	holds	the	office	of	President	at
Allmerica F	inancial L	ife Insurance	and Ar	nuity	Compa	any i	s autho	orize	ed to enter in	to this
Order for it	and on its	s behalf.			£	34				

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121/2007	Ву:	

	1	COPY of the foregoing mailed/delivered
	2	This 26th day of August 2002, to:
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	4	Deputy Director Mary Butterfield
	5	Assistant Director Consumer Affairs Division
	6	Paul Hogan
	7	Chief Market Conduct Examiner Market Conduct Examinations Section
	8	Deloris E. Williamson Assistant Director
	9	Rates & Regulations Division Steve Ferguson
	10	Assistant Director Financial Affairs Division
1	11	Alan Griffieth Chief Financial Examiner
	12	Financial Affairs Division
]	13	Alexandra Shafer Assistant Director
]	L4	Life and Health Division Terry Cooper
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1	8 .	
1	.9	Abigail Armstrong, Assistant V/P and Counsel
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